



# Statement of Reaffirmation

## SR 61 Transportation Concept Report

### District 4

### June 2017

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District 4 System and Regional Planning began developing Transportation Concept Reports (TCRs) prior to Headquarters' commitment to the Department of Finance on TCR delivery and used a format different from Headquarters' 2012 TCR Guidelines and Template. A pre-2012 TCR defines the concept of a State owned/operated/maintained facility, projecting to a 25-year Planning horizon. It describes corridor characteristics such as the existing multimodal transportation network, land use as well as projected long-range corridor travel needs. These TCRs were designed for corridors with low complexity and represent a statement by Caltrans on what the future facility should be to better manage projected travel demand and other considerations such as interregional needs, Goods Movement, system preservation, stewardship and local concerns.

The SR 61 TCR was developed pursuant to Government Code 65086, which states that "the Department of Transportation as owner-operator of the State Highway System (SHS) shall carry out long-term planning to identify future highway improvement." It was informed by Caltrans statutes, policies and directives, along with local and regional partnership input and corridor analyses. Also used in the development of the concept were the Transportation System Development Plan (which has subsequently been replaced by the District System Management Plan Project List), California Transportation Plan, Regional Transportation Plan, Interregional Transportation Strategic Plan, Caltrans Traffic Operations strategies, Caltrans Freeway Agreements, and other regionally and locally approved transportation plans.

Development of the SR 61 TCR represented a cooperative planning effort that was dependent upon the participation and cooperation of key internal and external stakeholders. Caltrans Traffic Operations, Design, Transit and Community Planning, other functional units and external Stakeholders such as county Congestion Management Agencies (CMAs), counties and cities along the corridor have provided essential information, advice, and feedback during the preparation of this document.

The SR 61 TCR covered the majority of the topical areas required in the new TCR format. More importantly, the document's 25-year Corridor Concept that reflected statutes at the time (including Assembly Bill 32 and Senate Bill 375) conforms to current laws, regulations and Caltrans policies, and therefore still remains valid. While many short-term strategies recommended by the document may have already been or are currently being implemented, the remaining 25-year corridor strategies, especially those long-term recommendations that focus on system management and operations and multimodal improvements, are consistent with Caltrans Mission, Vision, Goals and Objectives as well as the Strategic Management Plan 2015-2020.

This Statement reaffirms the 25-year Corridor Concept as well as the long-term recommended strategies to help achieve the Concept as described in the SR 61 TCR. During the next phase of Corridor Planning,

Caltrans District 4 System and Regional Planning will work with Headquarters Division of Transportation Planning to revamp the System Planning program, identify new System Planning products and establish new formats/templates for corridor planning documents. The 25-year concept for each corridor will be revisited and updating documents developed prior to 2012 will be one of the high priorities. It is our goal that the new and improved products and formats will strategically accommodate document updates, address new SHOPP Asset Management requirements, and support further enhanced coordination and collaboration with internal and external stakeholders.

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## CALTRANS MISSION, VISION & GOALS

### MISSION:

Provide a safe, sustainable, integrated, and efficient transportation system to enhance California's economy and livability.

### VISION:

A performance-driven, transparent and accountable organization that values its people, resources and partners, and meets new challenges through leadership, innovation and teamwork.

### GOALS:

**Safety and Health** - Provide a safe transportation system for workers and users, and promote health through active transportation and reduced pollution in communities.

**Stewardship and Efficiency** – Responsibly manage California's transportation-related assets.

**Sustainability, Livability and Economy** - Make long-lasting, smart mobility decisions that improve the environment, support a vibrant economy, and build communities, not sprawl.

**System Performance** - Utilize leadership, collaboration and strategic partnerships to develop an integrated transportation system that provides reliable and accessible mobility for travelers.

**Organizational Excellence** - Be a national leader in delivering quality service through excellent employee performance, public communication, and accountability.



## STATE ROUTE 61 TRANSPORTATION CONCEPT REPORT (TCR)



The Transportation Concept Report (TCR) is a Caltrans long range planning document that informs the regional transportation planning process. The TCR provides information regarding route segments, including high priority projects for the highway through 2035, and existing and forecasted traffic data. Projects identified in the TCR will require environmental and engineering studies before final approval and are subject to change.

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## ***Stakeholder Acknowledgement***

District 4 is pleased to acknowledge the time and contributions of stakeholders and partner agencies to this TCR. Development of system planning documents such as this one is dependent upon the participation and cooperation of key stakeholders. This TCR represents a cooperative planning effort for SR 61. Representatives of the Alameda County Transportation Commission (Alameda CTC), Alameda County and the Cities of Alameda, Oakland and San Leandro provided essential information, advice and feedback for the preparation of this document.

This TCR will be posted on the Caltrans District 4 System Planning website at:  
<http://www.dot.ca.gov/dist4/systemplanning/>

## **Document Preparation**

The District 4 Office of System and Regional Planning would like to acknowledge the contributions made by the District 4 Office of Public Affairs, Photography Branch and the Office of System and Regional Planning, Geographic Information System (GIS) and Technical Support Branch during the preparation of the SR 61 TCR. The SR 61 TCR was prepared by:

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## I. Transportation Concept Report Contents

The following pages provide an overall route description and summary information on each route segment. Each summary includes a segment map, a segment overview and data tables. A list of future projects for each segment is also included. These projects are separated into three categories:

1. **Programmed**—projects included in the State Transportation Improvement Program (STIP), State Highway Operations and Protection Plan (SHOPP), or Transportation Improvement Program (TIP);
2. **Planned**—projects included in an approved Regional Transportation Plan (RTP);
3. **Conceptual**—projects not yet included in a planning or programming document, but are recommended to maintain mobility and access along the segment.

Project listings include a brief description and estimated completion year.

## II. State and Local Responsibility

Improvements to the State Highway System are the responsibility of both Caltrans and local agencies, collaboratively planned, developed and implemented through the regional transportation planning and project development process. Such improvements will provide for the safe and effective management and operation of new and existing transportation facilities through the use of demand reduction and operational management strategies. Developments affecting this route and the regional State Highway System may necessitate that local jurisdictions provide nexus-based, proportional fair-share funding for future highway improvements.



### III. Corridor Overview

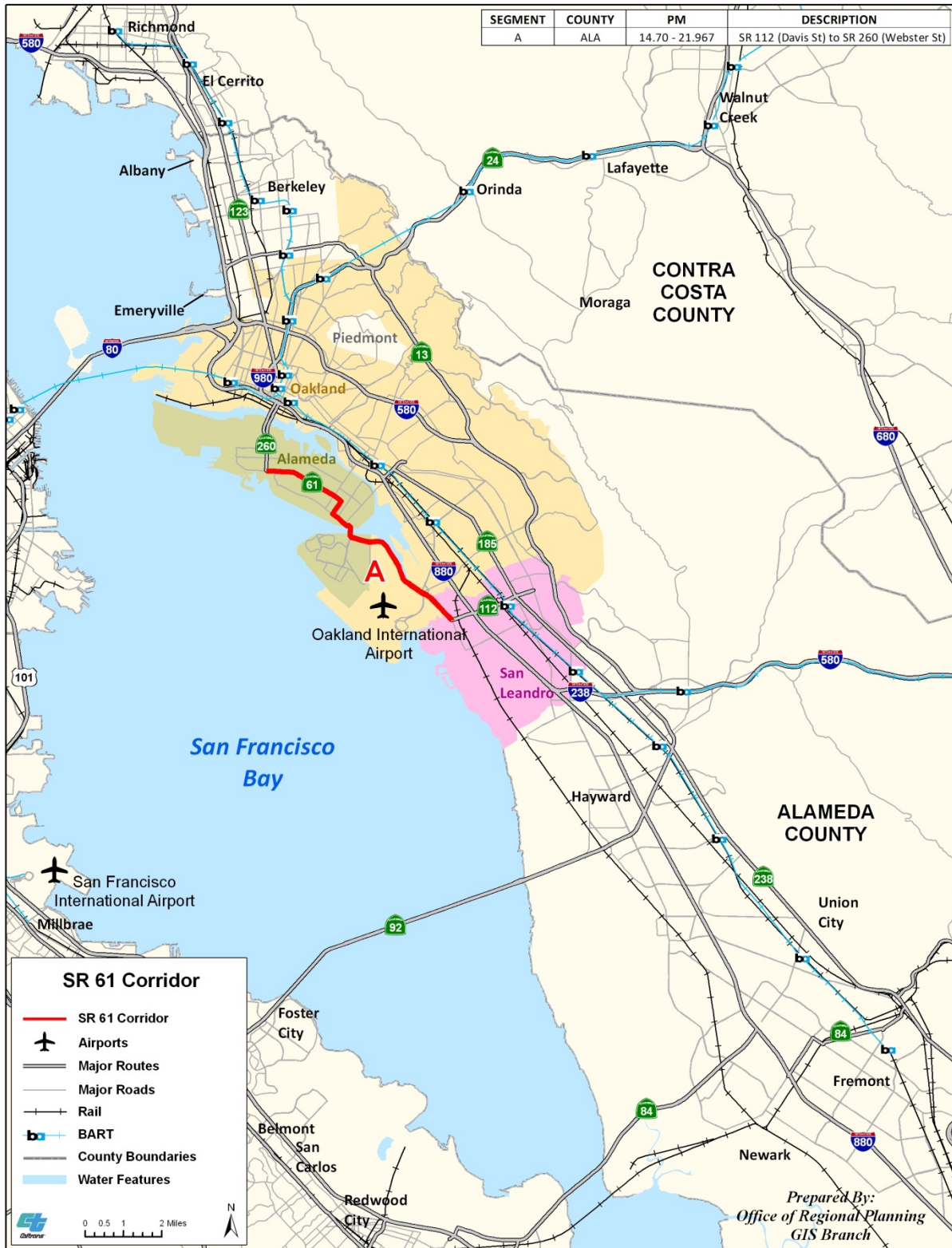


Figure 1. SR 61 Segment Map.



### **Corridor Description**

State Route (SR) 61 is a 7.1 mile long four-lane conventional highway connecting SR 112 and Webster Street in the City of Alameda. The route begins at SR 112 (Davis Street) then proceeds north through the Cities of San Leandro and Oakland before ending at Webster Street in the City of Alameda. The route includes the San Leandro Bay Bridge (#33 0086) which connects Alameda and Bay Farm Islands and is maintained and operated by the County of Alameda. The route consists of one segment:

**Segment A:** SR 112 (Davis Street) to Webster Street – ALA PM 14.80 – 21.967.

Section 361 of the Highway and Streets Code provides the legislative description of SR 61, shown in Appendix A.

The purpose of SR 61, outlined in the Caltrans 1985 Route Concept Report (RCR), ultimately was to relieve future congestion on I-880 and connect traversable State Routes 112 and 260 to the interstate system. The RCR describes SR 61 as a single segment beginning at SR 112 (Davis St.) and ending at Webster Street.

### **Trip Information**

The most notable land uses and trip generators along SR 61 are the Oakland International Airport, FedEx Facility, Harbor Bay Business Park and Bay Farm Island. 220 new residential units are being proposed by the Chuck Corica Golf Complex (116 units) and Harbor Bay Village VI (104 units). New development such as these combined with existing industrial, commercial, residential and airport related traffic will be the leading contributors to traffic on SR 61. Although traffic problems may be persistent, access to and from and along the corridor, and to the areas west of the corridor remains continuous. Some 2.5 percent of the traffic on SR 61 is truck movements. Of these trucks 25.5 percent are five axle trucks. Table 1 below lists the modal split data for the Cities of San Leandro, Alameda and Oakland.

	<b>SOV</b>	<b>HOV</b>	<b>Transit</b>	<b>Walk</b>	<b>*Other</b>	<b>Telecommute</b>
<i>San Leandro</i>	70.4%	10.7%	12.1%	2.3%	1.6%	2.8%
<i>Alameda</i>	63.5%	9.7%	14.7%	4.2%	2.6%	5.1%
<i>Oakland</i>	57.5%	10.0%	16.9%	4.4%	4.8%	6.5%

### **Transit Services**

AC Transit provides transit service to the Cities of Alameda, Oakland and San Leandro along SR 61. The range of transit service consists of limited service shuttles and seven day a week Local, Night Owl and Transbay service. With the exception of Transbay routes OX and W which only run between the City of Alameda and the San Francisco Transbay Terminal the remaining shuttle, local, Nightowl and Transbay routes originate outside the SR 61 corridor but traverse SR 61 as part of their routes. All the routes serving the SR 61 corridor make connections to the regional and statewide transportation system including Bay Area Regional Transit District (BART), The San Francisco Transbay Terminal, The Alameda/Oakland Ferry and the Oakland International Airport. The Bayfarm Park and Ride Lot located at the intersection of Island Drive and SR 61 is served by AC Transit Transbay route OX as well as local routes 20 and 21. The City of Alameda operates a free shuttle five days a week with ½ hour headways between the College of Alameda and Lake Merritt BART. Table 2 below, displays which AC Transit

routes serve the Cities along the SR 61 corridor, their origins and destinations and their connection points to the larger transportation system whereas Figure 2, on the next page provides an overview of the regional transportation network service area.

AC Transit Route	Transit Route Origins-Destinations				
	Alameda/Oakland Ferry	Fruitvale BART	Coliseum BART	SF Transbay Terminal	Oakland Int Airport
14			X		
20	X	X			
21	X	X			X
39			X		
47			X		
51A (851)	X	X			
54			X		
62			X		
314	X	X			
339			X		
356	X	X			
O	X	X	X	X	
OX	X			X	
W	X			X	

Table 2. AC Transit SR 61 Route and origins-destinations.

Legend: Yellow = local service, Orange=shuttle service, Green=transbay service

## Regional Transit Network Service Area Map



Figure 2. Regional Transit Network Service Area Map.

### ***Bicycle and Pedestrian Facilities***

Non-motorized vehicles are allowed on SR 61. Pedestrian access along and across SR 61 is provided by a continuous network of city sidewalks and shared signalized intersections with adjoining local streets. Class II and III bicycle facilities on local city streets as well as the regional Class I Bay Trail Multiple Use Trail (MUT) that allow bicycle connections to and from SR 61. In addition these facilities provide users with the ability to access a variety of destinations such as The East Bay Regional Park District, Martin Luther King, Oyster Bay Shoreline and Crown Beach Regional Parks. Surrounding historical landmarks such as Jack London Square and adjacent Priority Development and Conservation Areas are also in reach. AC Transit Local and Transbay and Bay Area Regional Transit District (BART) service are available at the Fruitvale, West Oakland and Lake Merritt stations. Complete Streets Deputy Directive 64 Revision # 16 directs Caltrans to consider the access needs of all users as part of its planning and project development. Table 3, below notes some key characteristics of intersections along SR 61.

<b>Intersection</b>	<b>Signalized Y/N</b>	<b>Pedestrian Countdown Timer Y/N</b>	<b>Raised Median Y/N</b>	<b>Number of Lanes Crossed</b>	<b>Number of Marked Crossings</b>
Davis St (SR-112) / Doolittle Dr (SR-61)	Y	N	Y	7	3
Doolittle Dr (SR-61) / Hegenberger Rd.	Y	N	Y	7	2
Doolittle Dr(SR-61) / Harbor Bay Pkwy.	N	N	N	6	2
Doolittle Dr (SR-61) / Island Dr.	Y	N	Y	5	0
Otis Dr.(SR-61) / Fernside Blvd.	Y	N	N	5	1
Otis Dr.(SR-61) / High St.	Y	Y	N	5	4
Otis Dr.(SR-61) / Broadway Ave.	Y	Y	N	5	4
Broadway Ave. (SR-61) / San Jose Ave.	N	N	N	3	4
Broadway Ave. (SR-61) / Encinal Ave.	Y	N	N	4	4
Encinal Ave. (SR-61) / Park St.	Y	Y	N	5	4
Encinal Ave. (SR-61) / Oak St.	Y	Y	N	4	4
Encinal Ave. (SR-61) / Willow St.	Y	Y	N	4	4
Encinal Ave. (SR-61) / Grand Ave.	Y	Y	N	4	4
Encinal Ave. (SR-61) / Morton St.	N	N	N	4	3
Encinal Ave.- (SR 61) / Sherman Ave.	Y	N	Y	4	3
Central Ave. (SR 61) / 8 <sup>th</sup> St.	Y	Y	N	4	4
Central Ave. (SR 61) / Webster St. END of route	Y	Y	N	4	3

Table 3. SR 61 Intersection Data.

### ***Environmental Factors***

The environmental factors map on the following page (Figure 3) depicts environmental issues in the vicinity of SR 61. Species of concern found along the corridor include the California Tiger Salamander (*Ambystoma tigrinum*), Western Snowy Plover (*Charadrius Alexandrinni Nivosus*), California Seablite (*Suaeda Californica*), Robust Spineflower (*Chorizanther Robusta*) and Adobe Sanicle (*Sanicula maritime*). There are concentrations of underground and submerged hazardous waste sites at the southern end and just north of the corridor as SR 61 passes through the City of Alameda. The corridor features the Bay Farm Island Bridge which was constructed before 1955, but is not eligible to be listed on the National Register of Historic Places (NRHP)<sup>1</sup>. The Alameda Naval Air Station Priority Development Area (PDA), Oakland Gateway and East Bay Greenway Priority Conservation Areas (PCA) are within the route's area of influence.

### ***Sea Level Rise***

The 2009 *Vulnerability of Transportation Systems to Sea Level Rise Preliminary Assessment* and 2011 *Caltrans Guidance on Incorporating Sea Level Rise* state that segments along the SR 61 corridor (constructed and unconstructed) would be affected by a 55 inch rise in the sea level. Executive Order (EO) S-13-08 (November 2008) directs State agencies planning construction projects in areas vulnerable to sea level rise to begin planning for potential impacts by considering a range of sea level rise scenarios for the years 2050 and 2100 in project planning. Project Initiation Documents will investigate whether future projects may need to avoid or mitigate any identified risks associated with climate change. Although EO S-13-08 allows for some exemptions for routine maintenance projects and or projects programmed for construction through 2013, the intent is to plan ahead to assess project vulnerability and reduce anticipated risks associated with sea level rise. Figure 4 on Page 9 illustrates an SR 61 Sea Level Rise Map for years 2050 and 2100.

### ***SR-61 Emergency Evacuation /Tsunami Route***

The segment of SR 61 (Doolittle Drive south of Otis Drive) as well as SR 260 (Webster Street east of Atlantic Avenue) and the recently seismically retrofitted Park Street, Fruitvale and High Street Bridges are designated as primary evacuation routes by the City of Alameda. The remaining segments of SR 61 within the City of Alameda are designated as access routes to these primary evacuation routes and several emergency operations staging areas.

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<sup>1</sup> Source: Caltrans, 2010 Update of the Historical Bridge Inventory



# SR 61 Environmental Factors Map



Figure 3. SR 61 Environmental Factors Map.



# SR 61 Sea Level Rise Map

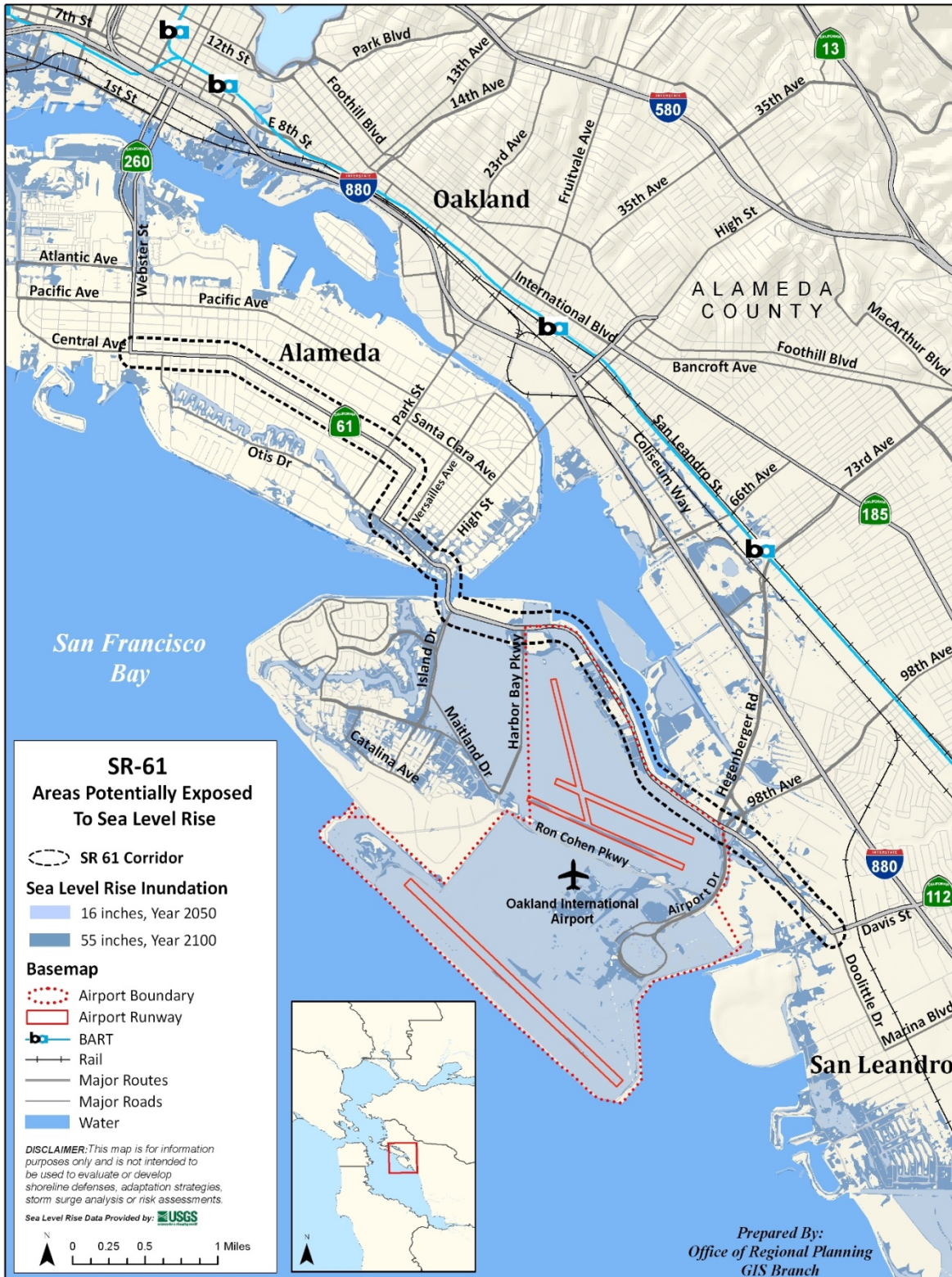


Figure 4. SR 61 Sea Level Rise Map. Source: United States Geological Survey

## IV. Corridor Performance



### ***Corridor Performance***

Between April 1<sup>st</sup>, 2007 and March 31<sup>st</sup>, 2010 there were a total of 207 accidents on SR 61: of these 2 involved fatalities and 59 included injuries. Most of these accidents, 38% occurred on the route segment between Broadway Avenue and Sherman Street.\*

Figures 5 and 6 on the following pages display the 2010 AM and PM Peak level Level Of Service (LOS) for SR 61. Level of Service is a qualitative measure describing operational conditions within a traffic stream and their perceptions by motorists where LOS A represents the best conditions and LOS F represents the worst. The Alameda CTC 2010 Level of Service (LOS) Monitoring Report reports that during the AM and PM Peak periods the two to four lane, 45 to 50 mph segments south of Island Drive retain near free flow conditions with levels of service fluctuating between A and B. Level Of Service decreases on the four lane, 25 mph segments of SR 61 north of High Street as it fluctuates between B and C and is at its worst along the four lane, 35 mph segment of SR 61 including the San Leandro Bay Bridge between Island Drive and High Street.

### ***Traffic Information***

The Alameda CTC 2011 Travel Demand Model predicts that in the next 25 years vehicular traffic on SR 61 is expected to increase between 25 and 31% with the largest increase being predicted for the segment of the route between Hegenberger Road and Island Drive. Short term planned improvements include construction of a signalized intersection connecting Oakland International Airport's North Field to SR 61 via Earhart Avenue. Other projects include Asphalt/Concrete Overlay and Landscaping between SR 112 and Hegenberger Road. On Page 13, Tables 4 and 5 provide directional traffic data information for years 2005 and 2035.

\*Source: 3-year Caltrans Traffic Accident Surveillance and Analysis System data. Source: District 4 Office of Traffic Safety.



## State Route 61 AM Peak Levels of Service



Figure 5. SR 61 AM Peak LOS. Source: ACTC 2010 LOS Monitoring Report



## State Route 61 PM Peak Levels of Service



Figure 6. SR 61 PM Peak LOS. Source Alameda CTC 2010 LOS Monitoring Report



SR 61 Traffic Data		2005							
		Directional							
		NB	SB	NB	SB	NB		SB	
Segment	% of Trucks	AM PK HR	AM PK HR	PM PK HR	PM PK HR	AADT	V/C*	AADT	V/C
SR 84 to Davis St. (unconstructed)	NA	NA	NA	NA	NA	NA		NA	
Davis St. to Hegenberger Rd.	5.3%	2105	1030	2051	2092	<b>29471</b>	.75	<b>23003</b>	.74
Hegenberger Rd. to Island Dr.	3.81%	983	1082	1375	1062	<b>11663</b>	.49	<b>12414</b>	.38
Island Dr. to Broadway Ave.	2.51%	1779	1589	1982	1906	<b>19174</b>	.70	<b>20476</b>	.68
Broadway Ave. to Encinal Ave.	2.51%	407	216	385	403	<b>3847</b>	.50	<b>3267</b>	.50
Encinal Ave. to Sherman Ave	2.51%	273	203	340	413	<b>3225</b>	.42	<b>3080</b>	.51
Sherman Ave. to Webster St.	1.34%	259	252	336	298	<b>3109</b>	.42	<b>3380</b>	.37
SR 260 to I-580 (unconstructed)	NA	NA	NA	NA	NA	NA	NA	NA	NA

Table 4. SR 61 2005 Traffic Data: Alameda CTC Countywide Travel Demand Model, August 2011

Note: NA=Not Applicable

SR 61 Traffic Data		2035							
		Directional							
		NB	SB	NB	SB	NB		SB	
Segment Description		AM PK HR	AM PK HR	PM PK HR	PM PK HR	AADT	V/C*	AADT	V/C
SR 84 to Davis St. (unconstructed)		NA	NA	NA	NA	NA	NA	NA	NA
Davis St. to Hegenberger Rd.		2828	1029	2310	2552	<b>33903</b>	1.01	<b>33181</b>	.91
Hegenberger Rd. to Island Dr.		1793	1994	2077	1788	<b>20113</b>	.74	<b>20500</b>	.71
Island Dr. to Broadway Ave.		1407	2407	2845	1772	<b>29242</b>	1.01	<b>30730</b>	.86
Broadway Ave. to Encinal Ave.		595	810	859	712	<b>8702</b>	1.07	<b>6731</b>	1.01
Encinal Ave. to Sherman Ave		430	426	731	467	<b>4089</b>	.91	<b>5890</b>	.58
Sherman Ave. to Webster St.		296	345	438	407	<b>5083</b>	.54	<b>5390</b>	.43
SR 260 to I-580 (unconstructed)		NA	NA	NA	NA	NA	NA	NA	NA

Table 5. SR 61 2035 Traffic Data: Alameda CTC Countywide Travel Demand Model, August 2011

V/C = Volume to Capacity, a measure of sufficient capacity of a travel lane. A V/C of "1" would be at capacity.

## ***Corridor Issues***

### Operations

During peak hours of operations, particularly in the PM southbound direction, LOS levels deteriorate due to high levels of congestion at intersections along the corridor in the City of Alameda. The two places along the corridor with the lowest PM Peak LOS readings are at the junction of SR 61 and SR 260 (Central Ave.) and at Island Drive. SR 61 operations are affected by local surface streets connecting to SR 61, adjacent State routes (SR 260 and SR 112) and diversion due to congestion or incidents on I-880.

### Dual signing of SR-61

According to its Legislative description, SR 61 begins at SR 112 (Davis Street) and ends at SR 260 (Central Avenue). However the segments of SR 112 (Davis Street) and SR 260 between SR 61 and I-880 are dual signed as SR 61 suggesting continuation of the route when the Legislative description suggests otherwise.

### SR -61 Relinquishment

District 4 has identified SR 61 from Hegenberger Road to Webster Street as a candidate for relinquishment, meaning the Department is willing to consider transfer of this portion of the route to local ownership. Discussions with the Cities of Oakland and Alameda regarding their interest in relinquishment are pending.

Among the justifications for relinquishment of SR 61 from Hegenberger Road to Webster Street is its primary serving of local traffic, and it being identified as a secondary highway in Assembly Bill (AB) 2259. AB 2259 from the 1995-96 legislative session was a proposal to amend Section 361 of the Streets and Highways Code to designate a primary and secondary system among the State Highway System. The legislation authorized the CTC and Caltrans to pursue relinquishment agreements for routes designated as secondary. While this legislation was not enacted, the primary/secondary designations established in this legislation remains useful to Caltrans planning functions.

The portion of SR 61 from SR 112/Davis Street to Hegenberger Road provides important regional access to the Oakland International Airport, and as a result is not considered a candidate for relinquishment.

### Bicycle – Pedestrian

Upgrade Americans with Disabilities Act (ADA) pedestrian access within the SR 61 corridor. Possible recommendations include increasing the number of pedestrian crossings, refreshing crosswalk/ limit line markings, installing Accessible Pedestrian Signals (APS) and curb ramps. Upgrade the existing bicycle network with bicycle detection at intersections, bike lanes/markings, way finding signage as well as closing gaps in the network.

### Right of Way

There is no unutilized right of way available beyond the existing facility as described.

## **Highway Improvement Projects**

### Programmed

- SR 61 San Leandro Bay Bridge # 33 0086 Remodel Machinery Room. This project is funded with \$2.7 Million in SHOPP funds. Estimated completion date is 2017/18. Project EA TBD.
- SR 112 Roadway Rehabilitation from the SR 112 junction with SR 61 to the SR 112 Junction with SR 185. This project is funded with \$8 Million in SHOPP funds. Estimated completion date is 2016/17. Project EA 27320K.
- SR 61 Variable locations. Install source control measures to control erosion. This project is funded with \$3.6 Million in SHOPP funds. Estimated completion date is 2014/15. Project EA TBD.
- Webster Street SMART Corridor. Implementation of advance technology and Intelligent Transportation Systems (ITS) strategies in order to establish a communication system that would link the ITS field elements to the Cities of Alameda and Oakland. The project is funded with a combination of CMAQ, Caltrans FHWA, TFCA and local match funds, total cost \$1.6 Million. TIP ID # ALA 090024. Estimated completion date December 2013.

### Planned

- Improve access to Oakland International Airport North Field, connecting State Route 61 (Doolittle Drive) with Earhart Road and extending infield area at North Field. It is anticipated that this project will be funded with \$10.0 Million in regional-state funds. RTP ID # 22084.
- Improve Bicycle and Pedestrian Infrastructure. To provide funding for bicycle and pedestrian networks in the City of Alameda. It is anticipated that this project will be funded with \$15.6 Million in regional, state or local funds. RTP ID # 240191.
- Rapid Bus Service – City of Alameda and Alameda Point PDA – Implement Rapid Bus Service from Alameda Point PDA via Webster Street, Lincoln Avenue, Tilden Way, Fruitvale Avenue Bridge (Miller Sweeney Bridge) and Fruitvale Avenue to Fruitvale BART. It is anticipated that this project will be funded with \$9.0 Million in regional-state or local funds. RTP ID # 240077.
- Close the gap in the regional Bay Trail between Harbor Bay Drive and Swan Way by constructing a Class I facility along the shoreline of the East Bay Regional Park District Martin Luther King Regional Park east of SR 61. Project cost and funding source TBD.

### Conceptual

- In order to improve the corridor LOS: Implement corridor management strategies such as signal coordination with connecting routes and major arterials, restricting turn movements into adjacent residential streets, driver advisories and emergency vehicle and transit signal priority.
- Adjust signal timing and phasing at the Adams Ave., Eden Rd., Island Dr., and Swan Way intersections and construct additional pedestrian crossings.
- Upgrade existing SR 61 intersections to address Americans with Disability Act (ADA) and Deputy Directive (DD) 64 R1 – Complete Streets issues by constructing ADA compliant ramps at intersections and install accessible pedestrian signals (APS) at all SR 61 intersections. Improving crosswalk markings where needed. Reduce curb radiuses at the SR 61 /SR 112 (Davis Street) intersection in order to reduce or eliminate off tracking of large vehicles.

## V. Corridor Concept

### ***Summary and Rational***

The Corridor Concept conveys Caltrans' vision for a route with respect to corridor capacity and operations for a 25-year planning horizon, and is shown in Table 5 below. The future route concept for Segment A is to maintain the existing four-lane conventional facility while improving bicycle and pedestrian connections at the intersections and improve signal operations. Planned and programmed intersection and operational improvements are expected to address existing operational issues and provide an acceptable level of service.

### ***Relinquishment***

Relinquishment of SR 61 is of interest to the District; the issue is pending discussions with the Cities of Alameda and Oakland. An alternative is re-designation of SR 61 as part of SR 112 or SR 260 to provide a traversable route to I-880. Should SR 61 remain on the State Highway System, the District recommends the segments of SR 112 and SR 260, currently signed as SR 61, be signed appropriately (as SR 112 and SR 260) so the constructed portion of State Route 61 is the same as it's description in Section 361 of the Streets and Highway Code.

The City of Alameda has requested the District possibly consider a conceptual future crossing between Alameda and Oakland.

<b>Segment</b>	<b>Cities</b>	<b>Segment Description</b>	<b>Existing Facility</b>	<b>25-Year Concept Facility</b>
A PM 14.80 – 21.97	San Leandro to Alameda	SR 112 to Central Ave.	4C	4C

Table 6. SR 61 Corridor Concept Summary.

Legend: C=Conventional, PM=Post Mile, SR=State Route

## VI. Appendences

### ***Appendix A: Route Legislative Description***

The Streets and Highway Code Section 361 documents the Legislative Description for State Route 61:

- Route 61 is from Route 84 near Newark to Route 580 near Albany via the vicinity of San Leandro and Oakland International Airport and via Alameda.
- No portion of Route 61 shall be constructed as a freeway north of Hegenberger Road.

### **Assembly Bill 2259 (1995-96) amends section 361 of the Highway and Streets Code**

361. (a) Route 61 (secondary) is from Route 84 near Newark to Route 580 near Albany via the vicinity of San Leandro and Oakland International Airport and via Alameda.

(b) No portion of Route 61 shall be constructed as a freeway north of Hegenberger Road.



***Appendix B: SR 61 Major and Minor Collector Cross Streets***

SR 61/Adams Avenue

SR 61/Airport Drive/Hegenberger Road

SR 61/Swan Way

SR 61/Harbor Bay Parkway

SR 61/Island Drive

SR 61/Fernside Boulevard

SR 61/High Street

SR 61/Broadway Avenue

SR 61/ San Jose Avenue

SR 61/ Encinal Avenue

SR 61/Park Street

SR 61/Oak Street

SR 61/Willow Street

SR 61/Grand Street

SR 61/Morton Street

SR 61/Sherman Street

SR 61/ Eighth Street

SR 61/ Webster Street

**Appendix C: SR 61 Freeway Agreement(s)**

**FREEMAY AGREEMENT**

This Agreement, made and entered into, in duplicate, this 22nd day of January, 19 51, by and between the State of California, acting by and through the Department of Public Works, Division of Highways, hereinafter for convenience referred to as "the State," and the City of Alameda, hereinafter for convenience referred to as "the City," witnesseth:

WHEREAS the California Highway Commission has adopted a resolution on November 15, 1950, declaring that certain section of State Highway Route 226, in the City of Alameda between High Street and 0.2 mile east of Maitland Drive to be a freeway, and

WHEREAS a plan map for such freeway has heretofore been prepared showing the proposed plan of the State as it affects the streets of the City, including provisions for closing City streets, for carrying City streets over or under or to a connection with such freeway, and for relocation of City streets.

NOW THEREFORE, it is agreed:

1. The City agrees and consents to the closing of City streets, relocation of City streets and other construction affecting City streets, all as shown on said plan map attached hereto marked Exhibit "A," from High Street to 0.2 mile east of Maitland Drive and made a part hereof by this reference.

2. The State in the construction of said freeway will, at the State's expense, make such changes affecting City streets in accordance with the said plan attached hereto or as the same may hereafter be modified by subsequent agreement between the parties hereto.

3. The City will resume control and maintenance over each of the relocated or reconstructed City streets on notice to the City from the State that the work herein provided for on such street has been completed, except as to any portion thereof which is adopted by the State as a part of the freeway proper.

4. This agreement may be modified at any time by the mutual consent of the parties hereto, as may become necessary for the best accomplishment through State and City co-operation of the whole freeway project for the benefit of the people of the State and of the City.

IN WITNESS WHEREOF, the parties herunto have set their hands and seals the day above first written.

STATE OF CALIFORNIA, Acting by  
and through the Department of  
Public Works

By /s/ C. H. Purcell  
C. H. Purcell, Director of Public Works

CITY OF ALAMEDA

By /s/ W. J. Branscheid  
Mayor

By \_\_\_\_\_  
City Manager

By /s/ J. P. Clark  
City Clerk

APPROVED:

/s/ G. T. McCoy  
State Highway Engineer

APPROVED AS TO FORM:

/s/ Warren P. Marsden  
Attorney

# EXHIBIT "A"

Scale 1/4" = 100'

- LEGEND
- FREEWAY
  - CONNECTIONS
  - AND ROAD CLOSURES

STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
DIVISION OF HIGHWAYS  
DIST. V-ALA-228-ALA

## FREEWAY

IN THE CITY OF ALAMEDA  
BETWEEN HIGH ST. AND 02 MI. E. OF MATLAND DRIVE  
Sheet: P - 200' November 1950

